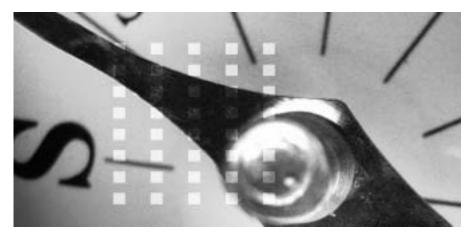
# Strategic Plan Miami-Dade County



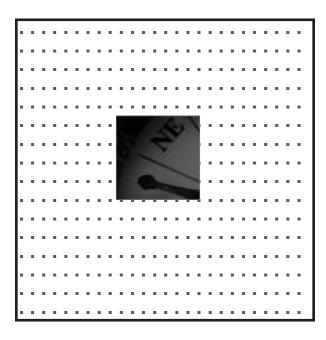


MIAMI-DADE COUNTY STRATEGIC PLAN



### **ECONOMIC DEVELOPMENT**

"To expand and further diversify Miami-Dade County's economy and employment opportunities, by promoting, coordinating, and implementing economic revitalization activities that reduce socioeconomic disparity and improve the quality of life of all residents."





# Economic Development Component MIAMI-DADE COUNTY STRATEGIC PLAN

## Introduction

The Economic Development Strategic Area component of the Countywide Strategic Plan was developed based on the cornerstones of our strategic plan: Our Vision, Mission, Guiding Principles and Strategic Themes. These global statements were developed through an extensive outreach process and through identification of the strengths and weaknesses of our County government, and future trends that may impact our ability to provide services.

This section provides more detailed information on the County's Economic Development Strategic Area component of the Miami-Dade County Strategic Plan.

MIAMI-DADE COUNTY STRATEGIC PLAN

# Background & Trends



We identified the trends
and events that may
impact our ability to provide
or improve economic
development services as well
as the strengths and weakness
of our County government to
meet these challenges.

The Miami-Dade County economy has experienced considerable growth in recent years, with expansion in key industries. The economy has become further diversified as well; of particular note is the steady growth in knowledge-based sectors. Increasing growth throughout the entire South Florida region has also led to increasing economic integration with Broward and Palm Beach Counties.

Miami-Dade County's rapid population growth and widespread poverty pose significant challenges,

including an ongoing need for job creation. Among economic development practitioners, there is a perception that the persistent gap between "haves" and "have nots" has led to increasing polarization in the community.

Finally, concerns have been raised over a decline in locally-based financial companies.

### **ECONOMIC DEVELOPMENT STRENGTHS, WEAKNESSES,** OPPORTUNITIES AND CHALLENGES IDENTIFIED

### **STRENGTHS**

The County has welldeveloped programs for gathering community input on economic development initiatives. The County also has a sound plan for addressing the impact of incorporation on economic development programs.

### CHALLENGES

The goals, desired outcomes and strategies developed by the *community and County* staff in the Economic Development Strategic Area Plan build upon our strengths, address our weaknesses, and take advantage of the opportunities identified.

### **WEAKNESSES**

Although a multitude of County departments and programs are devoted to economic development, cross-departmental implementation of economic development plans has tended to lag, though there has been no shortage of planning efforts over the past twenty years.

### **OPPORTUNITIES**

The County may be able to develop greater public support for economic initiatives, particularly by focusing on neighborhood-based needs. The use of new information technologies can provide increasing access to economic development information and resources. Finally, educational programs will lead to enhanced employment opportunities for residents.

MIAMI-DADE COUNTY STRATEGIC PLAN

## Goals



ALLOCATE
MIAMI-DADE COUNTY
GOVERNMENT
RESOURCES IN
SUPPORT OF
ACTIVITIES THAT
INCREASE AND
DIVERSIFY JOBS
AND INCOMES
WHILE ELIMINATING
SOCIO-ECONOMIC
DISPARITIES IN
UNDERSERVED AREAS

Several County departments offer programs aimed at attracting jobs in a diverse range of industries. Departmental initiatives, largely dependent upon federal funding, include micro-loan and other financing programs, tax incentives, infrastructure projects, trade missions and trade development seminars, for example. The County's Community Workforce Program,

adopted in January 2003, requires
County construction contractors
to hire a minimum of 10% of their
labor force from the Designated
Target Areas (DTA) in which the
construction project is located.
Further aiding the County's
efforts are partnerships with
organizations such as the Beacon
Council and local Chambers of
Commerce. Additionally, the



County's Department of Planning and Zoning has prepared an Economic Element to the Comprehensive Development Master Plan, which establishes broad principles and guidelines for industrial and commercial development.

SURVEY QUESTION (RESIDENTS COUNTYWIDE)	RESPONSES
How do you rate Miami-Dade County as a place to work? (All Respondents)	42% Good 34% So-So 24% Poor
How do you rate Miami-Dade County as a place to work? (Respondents making less than \$25,000 per year)	32% Good 37% So-So 31% Poor
How do you rate Miami-Dade County as having quality job opportunities?	26% Good 32% So-So 42% Poor
Miami-Dade County Government effectively promotes growth of business in the County	35% Agree 32% Neither agree nor disagree 33% Disagree

Poverty, however, remains a major concern. Low educational and skill levels among significant segments of the population hamper the County's efforts to attract higher paying jobs to the area. Other factors limiting the ability of the County in this area include the decline in locally based financial companies and lengthy timelines and extensive federal requirements for community and economic development projects.

### 2003 MIAMI-DADE COUNTY RESIDENT SURVEY RESULTS

SURVEY QUESTION (RESIDENTS COUNTYWIDE)	RESPONSES
Miami-Dade County Government encourages healthy and repeated tourism	58% Agree 25% Neither agree nor disagree 17% Disagree
Miami-Dade County Government attracts community enhancing companies to the County	36% Agree 32% Neither agree nor disagree 32% Disagree
Do you consider the lack of access to affordable housing a major problem, minor problem, or not a problem?  (Respondents making less than \$25,000 per year)	45% Major problem 22% Minor problem 33% Not a problem

### **DESIRED OUTCOMES**

Increased number of businesses and employment opportunities in higher-paying, targeted industries (priority outcome)

### **STRATEGIES**

- Provide and enhance performance-based incentives to local targeted industries.
- Provide relief from impact and permit fees and postpone fee payment until loan closing for those projects that meet job creation, business development, and industry selective criteria as specified by the County.
- Coordinate with the Beacon Council and other agencies to promote growth in targeted industries (including coordination with Greater Miami Convention and Visitors Bureau on updating the tourism master plan)

# PRELIMINARY PERFORMANCE OBJECTIVE / KEY PERFORMANCE INDICATOR(S)

 New businesses and jobs related to incentives/ coordinated effort to promote growth in targeted industries

#### **STRATEGIES**

# PRELIMINARY PERFORMANCE OBJECTIVE / KEY PERFORMANCE INDICATOR(S)

- Increased number of county residents with the job skills to achieve economic self-sufficiency (priority outcome)
- Coordinate with Health and Human Services Strategic Area to expand community employment training programs, including effective training programs for youth
- Expand community employment training programs
- Enhance services to low income residents seeking to achieve economic self-sufficiency
- Compile comprehensive report on all youth employment and entrepreneurship programs for annual distribution at Miami-Dade County Public Schools
- Establish County links to online job banks
- Coordinate with private enterprise to maximize opportunities in the private sector

- 75% successful placement of training program participants in employment within three years
- 500 more youths participating in employment and entrepreneurship programs within two years
- 10% of low income residents seeking to achieve economic self-sufficiency remaining self-sufficient, in accordance with Community Service Block Grant (CSBG) guidelines, after five years

Increased number of low to moderate income homeowners *(priority outcome)* 

- Continue providing low interest loans, down payments and closing cost assistance to low and moderate income home buyers
- Continue to provide low interest construction financing and incentives to developers of affordable housing
- Continue partnerships with local lenders and intermediaries to facilitate homeownership opportunities for low and moderate income homebuyers and protect these buyers against predatory lending practices
- Pursue additional revenue sources to fund the County's affordable housing programs

■ 500 new loans to low and moderate income persons closed per year

DESIRED OUTCOMES	STRATEGIES	PRELIMINARY PERFORMANCE OBJECTIVE / KEY PERFORMANCE INDICATOR(S)
Increased international commerce	■ Enhance and maintain the physical infrastructure to facilitate increased cargo movements through our ports (Coordinate with Transportation Strategic Area)	■ 20% increase in international cargo tonnage over 4 years
	■ Coordinate with Airport and Seaport to promote international commerce through Sister Cities programs, etc.	
	■ Coordinate promotional strategies for Miami-Dade County with the Beacon Council	
	■ Provide incentives to businesses to pursue international commerce	
Identification of emerging targeted industries	■ Conduct periodic reviews to identify additional appropriate targeted industries	■ Increase in number of jobs related to the Everglades and other environmental restoration projects
	■ Coordinate with state and federal agencies to develop assistance/programs to access jobs related to Everglades restoration	restoration projects
Greater cultural appeal of Miami-Dade County for businesses	■ Create a capacity to attract national and international recreational and cultural events	■ 80% of businesses rating Miami-Dade County as a culturally attractive area
	■ Identify and promote cultural and recreational events and programs that make an area attractive to businesses	within three years
Resource maximization based on leveraging federal, state and other funds	■ Better coordinate economic development grant writing and appropriations across County departments to leverage resources	■ 5% annual increase in number of new dollars generated for economic development programs
	■ Coordinate communication with and education of elected officials at all levels	

### **STRATEGIES**

# PRELIMINARY PERFORMANCE OBJECTIVE / KEY PERFORMANCE INDICATOR(S)

Enhanced public reporting regarding funded activities

- Improve communication to the public regarding all economic development target area/focus area programs
- Strengthen performance standards and monitoring for funded activities
- 100% of programs with published evaluation systems within three years

Improved access to capital for small and minority businesses linked to meaningful technical assistance

- Establish comprehensive approach to link training and technical assistance to financing for small and minority businesses
- Coordinate loan and venture capital programs that are structured to address requirements of small and medium size businesses, with emphasis on equity
- Establish micro and small business mentorship program linked to the Greater Miami Chamber of Commerce

■ 40% of businesses trained subsequently receiving funding within three years

# Vision Mission Goal O AL

# LEAD THE COORDINATION OF ECONOMIC DEVELOPMENT ACTIVITIES THROUGHOUT MIAMI-DADE COUNTY

Since 1997, the County has exercised leadership in developing multiple economic development plans, studies and initiatives including, for example, the Mayor's Economic Summit I & II. Strong citizen participation policies and structures are in place for multiple economic development programs, notably the Community Development Block Grant program administered by the Office of



Community and Economic
Development. A key initiative
setting the example for other
communities throughout the
State was the passage of
legislation in 1999 requiring that
all County contractors pay their
employees a living wage.

Historically, however, implementation has lagged

behind planning efforts, and there is widespread perception among the community that "nothing has happened." Critical to success in this area will be improving coordination across County departments, including the development of shared technology resources to better track plan implementation and facilitate funding decisions.

SURVEY QUESTION (RESIDENTS COUNTYWIDE)	RESPONSES
Miami-Dade County Government effectively develops low income/poor areas of the County	23% Agree 32% Neither agree nor disagree
uevelops low income/poor areas of the County	46% Disagree
It is easy to express my opinion to the	28% Agree
County government on matters that affect me	34% Neither agree nor disagree
	38% Disagree
Miami-Dade County Government Communicates	27% Agree
to residents on a timely basis regarding	30% Neither agree nor disagree
matters affecting them	43% Disagree

### **STRATEGIES**

# PRELIMINARY PERFORMANCE OBJECTIVE / KEY PERFORMANCE INDICATOR(S)

Coordinated and effective economic and community development programs (priority outcome)

- Consolidate economic development planning into one unified, proactive structure
- Establish system to track economic development plan implementation
- Establish public-private partnerships to promote economic development
- Coordinate and streamline internal fund distribution system
- Maximizing coordination with all municipalities, identify areas and industries where the County's assistance should be directed through a yearly review
- Distribute County funds based on pre-established criteria including agency performance

- Annual increase in number of economic and community development projects completed
- Annual increase in number of jobs created in the community from economic and community development projects
- 100% of funds distributed within programmatic budget cycle, within three years

Proactive involvement of communities in economic development efforts *(priority outcome)* 

- Liaise with local Community Development Coalitions
- Liaise with local municipal economic development departments
- Determine current and future potential business opportunities in neighborhoods and communities throughout the County
- Match identified needs with available resources
- Determine gaps that provide potential for business development

- 80% of residents satisfied with community involvement process within two years
- 100% of projects/programs having mechanism for community involvement within three years

### PRELIMINARY PERFORMANCE **OBJECTIVE / KEY PERFORMANCE** DESIRED OUTCOMES INDICATOR(S) STRATEGIES Better informed clients ■ Require Community ■ 20% increase in clients served by various **Development Corporations** reached by consumer/credit assistance programs to provide consumer and education programs within credit education three years ■ Provide consumer and credit education information on County television and web site ■ Expand existing consumer education programs in County departments

Maximization of living wage opportunities for all Miami-Dade County residents

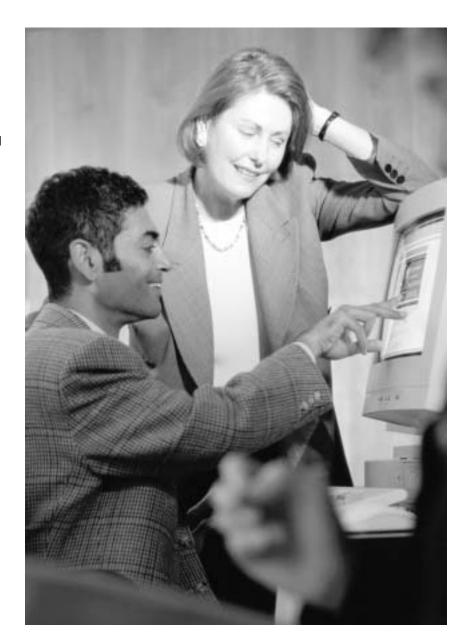
- Advocate among state, federal and municipal entities operating in Miami-Dade County for living wage standards, etc.
- Promote the benefits of living wages, etc., to the business community at large
- Increase in percentage of individuals earning a living wage in Miami-Dade County

# Mission Goda Outcomes O AL

# EXPAND ENTREPRENEURIAL DEVELOPMENT OPPORTUNITIES WITHIN MIAMI-DADE COUNTY

The County recognizes that job growth occurs not only as a result of large-scale corporate relocations, but also through the development of local small and medium-sized businesses. Numerous County departments currently offer training and technical support programs for entrepreneurs. In particular, the Enterprise Community Center is uniquely positioned to be a single point of contact for business development and support; programs offered through the Center include the Entrepreneurial Training Institute.

As noted above, the greatest challenge facing the County in this area is persistent poverty along with low educational and skill levels among large segments of the population. Concerns have also been expressed regarding the availability of credit.



SURVEY QUESTION (RESIDENTS COUNTYWIDE)	RESPONSES
Miami-Dade County Government effectively promotes growth of business in the County	35% Agree 32% Neither agree nor disagree 33% Disagree

### **OBJECTIVE / KEY PERFORMANCE DESIRED OUTCOMES STRATEGIES** INDICATOR(S) Organizations empowered ■ Increase education, training ■ 20 existing and start-up with the technical and and technical assistance businesses and agencies programs to business management capacity to trained by the County per succeed (priority outcome) organizations by enhancing year that remain in business the capacity of the Enterprise after two years Community Center to support the required education and training ■ Develop the Enterprise Community Center as a single point of contact for all business development and support ■ Provide regular, ongoing workshops throughout the community ■ Evaluate, rank and enhance the ability of County-funded agencies to meet education and training needs ■ Promote the availability of education, training and technical assistance programs for business organizations ■ Define minimum program requirements to provide basic entrepreneurial skills ■ Evaluate new business ■ 10 new incubated businesses Increase in start-ups of new businesses incubator needs and that survive at least two years determine criteria for promotion out of the program ■ Promote incubators for new business development (space, management, etc.) regionally throughout the County Higher leveraging of County ■ Enhance and promote County-■ 10% increase in the number programs' financial resources driven loan guarantee and dollar amount of programs that would with private sector financing mortgage and business contribute to reducing the loans in minority and other financial risk to private sector at-risk communities

financing entities

PRELIMINARY PERFORMANCE

# CREATE A MORE BUSINESS-FRIENDLY ENVIRONMENT IN MIAMI-DADE COUNTY



Creation of a business-friendly environment entails both infrastructure improvements, particularly in underserved areas of the County, and enhanced customer service for regulated firms and other business customers of the County.

Although the Comprehensive Development Master Plan contains significant information regarding necessary infrastructure

improvements, resident survey respondents expressed a high degree of dissatisfaction with the County's efforts to develop low-income areas. Satisfaction levels with the County's customer service were mixed, though it must be noted that representatives of the business community were not specifically targeted in the survey.

SURVEY QUESTION (RESIDENTS COUNTYWIDE)	RESPONSES
How do you rate development and land	46% Good
use/zoning in your neighborhood?	27% So-So
(Respondents making less than \$25,000 per year)	26% Poor
Do you consider the amount of run-down houses	14% Major Problem
and buildings in your neighborhood a major	27% Minor Problem
problem, minor problem, or not a problem?	59% Not a Problem
(Respondents making less than \$25,000 per year)	
Do you consider the amount of vacant lots or	17% Major Problem
abandoned properties in your neighborhood a major	28% Minor Problem
problem, minor problem, or not a problem? (Respondents making less than \$25,000 per year)	54% Not a Problem
When I contacted the County, the employees went	33% Agree
the extra mile to get my issue heard and resolved	20% Neither agree nor disagree
	47% Disagree
When I contacted the County, the employees that	52% Agree
assisted me were courteous and professional	19% Neither agree nor disagree
, ,	29% Disagree
Overall, my level of satisfaction with this	47% Satisfied
interaction with the County was	20% Neither satisfied
, and the second	nor dissatisfied
	33% Dissatisfied

### **STRATEGIES**

# PRELIMINARY PERFORMANCE OBJECTIVE / KEY PERFORMANCE INDICATOR(S)

Improved infrastructure and redevelopment to attract businesses to underserved and distressed areas (priority outcome)

- Develop a Countywide infrastructure plan, including streets and highways, water and sewer capacity, drainage, fire flow and high technology with a focus on existing, identified economic development areas
- Identify necessary funding strategy to fully implement the plan
- Facilitate adequate supplies of residential, commercial and industrial land
- Identify and improve aesthetics in neglected areas (Coordinate with Neighborhood and Unincorporated Area Municipal Services Strategic Area)

■ Development of Countywide infrastructure, land supply and affordable housing plan within one year

Customer-friendly environment for regulated businesses and entities doing business with Miami-Dade County (priority outcome)

- Use technology to provide ease of access
- Review existing regulations for bottlenecks
- Provide information and benchmarks to the community regarding the performance of County regulatory processes as compared to other jurisdictions
- Facilitate entities doing business with Miami-Dade County
- Implement customer service training for County economic development agencies
- Enhance access to business development services (e.g. certification, registration, licensing, etc.) at government facilities including Team Metro offices

■ 80% of businesses satisfied or very satisfied with the County's business processes within two years

MIAMI-DADE COUNTY STRATEGIC PLAN

# The Development Process



The development of the
Strategic Area Plan for
Economic Development
included the participation of
Community Planning Team
members that worked with
County staff in guiding the
project through completion:

### Ronald Berkman,

Dean Florida International University

### **Elaine Black**

Executive Director
Tools for Change

### Ringo Cayard

Executive Director Haitian American Foundation

### **Ron Frazier**

Chairman, Business Assistance Center Funding Corporation

### Kathleen Gordon

President Micro Business USA

### Frank Hall, Jr.

Chairman North Dade Federal Credit Union

#### **John Hall**

President/CEO
Peoples Bank of Commerce

### John Ise

Coordinator
South Florida Community
Development Coalition

### **Ann Kashmer**

First Vice President Washington Mutual Bank

### Jerry Kolo, Ph.D.

Florida Atlantic University

### Peter McDougal

Florida Director Center for Community Development Enterprise, Citigroup

### Frank Nero

President & CEO Beacon Council

### Peter Roulhac

Vice President and Director of Community Development, First Union National Bank

### William D. Talbert III

President
Greater Miami Convention
& Visitors Bureau

### Melvin Wolf

Town Attorney
Town of Medley



These individuals provided the leadership and community expertise needed to make the Economic Development Strategic Area Plan a success by:

- Providing communications linkages to the organizations they worked with every day and with members of their community
- Interacting with the strategic planning team composed of County staff and with the planning and communications consultants for the project

Providing necessary input throughout the strategic planning process, and interfacing with staff to help develop specific goals, strategies, and objectives within the Economic Development Strategic Area

Working together these teams identified strengths and weaknesses, opportunities, challenges and future trends affecting economic development in Miami-Dade County, drafted an Economic Development mission statement, and drafted preliminary strategic goals. Also

critical to the process were the existing plans and initiatives within the County, as much work had already been accomplished in the Economic Development Strategic Area, including for example:

- The Mayor's
  Economic Summit
- Urban Economic
  Revitalization Plan for
  Designated Targeted
  Urban Areas
- Miami-Dade County
  Consolidated Plans and
  Annual Action Plans,
  Office of Community and
  Economic Development

MIAMI-DADE COUNTY STRATEGIC PLAN

